# ENROLLED

#### **COMMITTEE SUBSTITUTE**

**FOR** 

# H. B. 2858

(BY DELEGATE(S) WHITE, COWLES, ANDES, BOGGS, R. PHILLIPS, MARCUM, SKAFF, CRAIG AND STORCH)

[Passed April 9, 2013; in effect from passage.]

AN ACT to amend and reenact §24-2-4f of the Code of West Virginia, 1931, as amended, relating generally to consumer rate relief bonds; providing that the rate adjustment mechanism is the exception to the state's pledge not to reduce, alter or impair consumer rate relief charges until all amounts to be paid to an assignee or financing party are paid or performed in full.

Be it enacted by the Legislature of West Virginia:

That §24-2-4f of the Code of West Virginia, 1931, as amended, be amended and reenacted to read as follows:

#### ARTICLE 2. POWERS AND DUTIES OF PUBLIC SERVICE COMMISSION.

#### §24-2-4f. Consumer rate relief bonds.

- 1 (a) *Legislative findings*. The Legislature hereby finds and 2 declares as follows:
- 3 (1) That some electric utilities in the state have experienced
- 4 expanded net energy costs of a magnitude problematic to recover
- 5 from their customers through the commission's traditional cost
- 6 recovery mechanisms, which have resulted in unusually large
- 7 under-recoveries;
- 8 (2) That the financing costs of carrying such under-recovery 9 balances and projected costs can be considerable;
- 10 (3) That the use of traditional utility financing mechanisms
- 11 to finance or refinance the recovery of such under-recovery
- 12 balances and projected costs may result in considerable
- 13 additional costs to be reflected in the approved rates of electric
- 14 utility customers;
- 15 (4) That customers of electric utilities in the state have an
- 16 interest in the electric utilities financing the costs of such under-
- 17 recovery balances and projected costs at a lower cost than would
- 18 be afforded by traditional utility financing mechanisms;
- 19 (5) That alternative financing mechanisms exist which can
- 20 result in lower costs and mitigate rate impacts to customers and
- 21 the use of these mechanisms can prove highly beneficial to such
- 22 customers; and
- 23 (6) That in order to use such alternative financing
- 24 mechanisms, the commission must be empowered to adopt a
- 25 financing order that advances these goals. The Legislature,
- 26 therefore, determines that it is in the interest of the state and its
- 27 citizens to encourage and facilitate the use of alternative
- 28 financing mechanisms that will enable electric utilities to finance

- or refinance expanded net energy costs at the lowest reasonably practical cost under certain conditions and to empower the commission to review and approve alternative financing mechanisms when it determines that such approval is in the public interest, as set forth in this section.
  - (b) *Definitions*. As used in this section:

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- 35 (1) "Adjustment mechanism" means a formula-based mechanism for making adjustments to consumer rate relief 36 37 charges to correct for over-collection or under-collection of such 38 charges or otherwise to ensure the timely and complete payment 39 and recovery of such charges and financing costs. The adjustment mechanism shall accommodate: (i) Standard 40 adjustments to consumer rate relief charges that are limited to 41 relatively stable conditions of operations; and (ii) nonstandard 42 43 adjustments to consumer rate relief charges that are necessary to reflect significant changes from historical conditions of 44 45 operations, such as the loss of significant electrical load. The 46 adjustment mechanism is not to be used as a means to authorize the issuance of consumer rate relief bonds in a principal amount 47 greater, or the payment or recovery of expanded net energy costs 48 in an amount greater, than that which was authorized in the 49 50 financing order which established the adjustment mechanism.
  - (2) "Ancillary agreement" means a bond insurance policy letter of credit, reserve account, surety bond, swap arrangement, hedging arrangement, liquidity or credit support arrangement or other similar agreement or arrangement entered into in connection with the issuance of consumer rate relief bonds that is designed to promote the credit quality and marketability of the bonds or to mitigate the risk of an increase in interest rates.
  - (3) "Assignee" means a person, corporation, limited liability company, trust, partnership or other entity to which an interest in consumer rate relief property is assigned, sold or transferred, other than as security. The term also includes any entity to which

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- an assignee assigns, sells or transfers, other than as security, the assignee's interest in or right to consumer rate relief property.
- 64 (4) "Bond" includes debentures, notes, certificates of participation, certificates of beneficial interest, certificates of 65 ownership or other evidences of indebtedness or ownership that 66 are issued by an electric utility or an assignee under a final 67 68 financing order, the proceeds of which are used directly or indirectly to recover, finance, or refinance expanded net energy 69 costs and that are secured by or payable from revenues from 70 71 consumer rate relief charges.
- 72 (5) "Bondholder" means any holder or owner of a consumer 73 rate relief bond.
- 74 (6) "Commission" means the Public Service Commission of 75 West Virginia, as it may be constituted from time to time, and 76 any successor agency exercising functions similar in purpose 77 thereto.
  - (7) "Consumer rate relief charges" means the amounts which are authorized by the commission in a financing order to be collected from a qualifying utility's customers in order to pay and secure the debt service payments of consumer rate relief bonds and associated financing costs.
- 83 (8) "Consumer rate relief costs" means those costs, including 84 financing costs, which are to be defrayed through consumer rate 85 relief charges.
- 86 (9) "Consumer rate relief property" means the property, rights, and interests of a qualifying utility or an assignee under 87 88 a final financing order, including the right to impose, charge, and collect the consumer rate relief charges that shall be used to pay 89 90 and secure the payment of consumer rate relief bonds and financing costs, and including the right to obtain adjustments to 91 those charges, and any revenues, receipts, collections, rights to 92 93 payment, payments, moneys, claims, or other proceeds arising

- 94 from the rights and interests created under the final financing 95 order.
- 96 (10) "Expanded net energy costs" means historical and, if 97 deemed appropriate by the commission, projected costs,
- 97 deemed appropriate by the commission, projected costs, 98 inclusive of carrying charges on under-recovery balances
- 99 authorized by the commission, including costs incurred prior to
- 100 the effective date of this statute, adjudicated pursuant to the
- 101 commission's expanded net energy cost proceedings, which have
- been authorized for recovery by an order of the commission,
- whether or not subject to judicial appeal.
- 104 (11) "Financing costs" means any of the following:
- 105 (A) Principal, interest and redemption premiums that are 106 payable on consumer rate relief bonds;
- (B) A payment required under an ancillary agreement;
- 108 (C) An amount required to fund or replenish a reserve 109 account or another account established under an indenture, 110 ancillary agreement or other financing document relating to 111 consumer rate relief bonds or the payment of any return on the 112 capital contribution approved by the commission to be made by 113 a qualifying utility to an assignee;
- 114 (D) Costs of retiring or refunding an existing debt and equity 115 securities of a qualifying utility in connection with the issuance 116 of consumer rate relief bonds but only to the extent the securities 117 were issued for the purpose of financing expanded net energy 118 costs:
- 119 (E) Costs incurred by a qualifying utility to obtain 120 modifications of or amendments to an indenture, financing 121 agreement, security agreement, or similar agreement or 122 instrument relating to an existing secured or unsecured 123 obligation of the utility in connection with the issuance of 124 consumer rate relief bonds:

- (F) Costs incurred by a qualifying utility to obtain a consent,
- 126 release, waiver, or approval from a holder of an obligation
- 127 described in subparagraph (E) of this subdivision that are
- 128 necessary to be incurred for the utility to issue or cause the
- 129 issuance of consumer rate relief bonds;
- 130 (G) Taxes, franchise fees or license fees imposed on
- 131 consumer rate relief charges;
- (H) Costs related to issuing or servicing consumer rate relief
- 133 bonds or related to obtaining a financing order, including
- 134 servicing fees and expenses, trustee fees and expenses, legal fees
- and expenses, administrative fees, placement fees, underwriting
- 136 fees, capitalized interest and equity, rating-agency fees and other
- related costs authorized by the commission in a financing order;
- 138 and
- (I) Costs that are incurred by the commission for a financial
- 140 adviser with respect to consumer rate relief bonds.
- 141 (12) "Financing order" means an order issued by the
- 142 commission under subsection (e) of this section that authorizes
- 143 a qualifying utility to issue consumer rate relief bonds and
- 144 recover consumer rate relief charges. A financing order may set
- 145 forth conditions or contingencies on the effectiveness of the
- 146 relief authorized therein and may grant relief that is different
- 147 from that which was requested in the application.
- 148 (13) "Final financing order" means a financing order that has
- become final and has taken effect as provided in subdivision (10)
- 150 of subsection (e) of this section.
- 151 (14) "Financing party" means either of the following:
- (A) A trustee, collateral agent or other person acting for the
- 153 benefit of any bondholder; or
- 154 (B) A party to an ancillary agreement, the rights and
- 155 obligations of which relate to or depend upon the existence of

- 156 consumer rate relief property, the enforcement and priority of a
- 157 security interest in consumer rate relief property, the timely
- 158 collection and payment of consumer rate relief charges or a
- 159 combination of these factors.
- 160 (15) "Financing statement" has the same meaning as in
- section one-hundred-two, article nine, chapter forty-six of this
- 162 code.
- 163 (16) "Investment grade" means, with respect to the
- 164 unsecured debt obligations of a utility at any given time of
- 165 determination, a rating that is within the top four investment
- 166 rating categories as published by at least one nationally
- 167 recognized statistical rating organization as recognized by the
- 168 United States Securities and Exchange Commission.
- 169 (17) "Nonbypassable" means that the payment of consumer
- 170 rate relief charges may not be avoided by any West Virginia
- 171 retail customer of a qualifying utility or its successors and must
- be paid by any such customer that receives electric delivery
- 173 service from such utility or its successors for as long as the
- 174 consumer rate relief bonds are outstanding.
- 175 (18) "Nonutility affiliate" means, with respect to any utility,
- 176 a person that: (i) Is an affiliate of the utility as defined in 42
- 177 U.S.C.§16451(1); and (ii) is not a public utility that provides
- 178 retail utility service to customers in the state within the meaning
- 179 of section two, article one of this chapter.
- 180 (19) "Parent" means, with respect to a utility, a registered
- 181 holding company or other person that holds a majority
- ownership or membership interest in the utility.
- 183 (20) "Qualifying utility" means a public utility engaged in
- 184 the sale of electric service to retail customers in West Virginia
- 185 which has applied for and received from the commission a final
- 186 financing order under this section, including an affiliated electric

- public utility which has applied jointly for and received such an order.
- 189 (21) "Registered holding company" means, with respect to 190 a utility, a person that is: (i) A registered holding company as 191 defined in 42 U.S.C.§16451(8); and (ii) an affiliate of the utility 192 as defined in 42 U.S.C.§16451(1).
- 193 (22) "Regulatory sanctions" means, under the circumstances 194 presented, a regulatory or ratemaking sanction or penalty that the 195 commission is authorized to impose pursuant to this chapter or any proceeding for the enforcement of any provision of this 196 197 chapter or any order of the commission that the commission is 198 authorized to pursue or conduct pursuant to this chapter, 199 including without limitation: (i) The initiation of any proceeding 200 in which the utility is required to show cause why it should not 201 be required to comply with the terms and conditions of a 202 financing order or the requirements of this section; (ii) the 203 imposition of penalties pursuant to article four of this chapter; and (iii) a proceeding by mandamus, injunction or other 204 205 appropriate proceeding as provided in section two of this article.
  - (23) "Successor" means, with respect to an entity, another entity that succeeds by operation of law to the rights and obligations of the first legal entity pursuant to any bankruptcy, reorganization, restructuring, or other insolvency proceeding, any merger, acquisition, or consolidation, or any sale or transfer of assets, regardless of whether any of these occur as a result of a restructuring of the electric power industry or otherwise.

## 213 (c) Application for financing order.

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214 (1) If an electric utility or affiliate obtains from the 215 commission an authorization or waiver required by any other 216 provision of this chapter or by commission order with respect to 217 the underlying expanded net energy costs proposed to be 218 financed through the mechanism of consumer rate relief bonds,

- 219 an electric utility, or two or more affiliated electric utilities
- 220 engaged in the delivery of electric service to customers in this
- state, may apply to the commission for a financing order that
- 222 authorizes the following:
- 223 (A) The issuance of consumer rate relief bonds, in one or
- 224 more series, to recover only those expanded net energy costs that
- 225 could result in an under-recovery;
- 226 (B) The imposition, charging, and collection of consumer
- 227 rate relief charges, in accordance with the adjustment mechanism
- 228 approved by the commission under subparagraph (E),
- 229 subdivision (6), subsection (e) of this section to recover
- 230 sufficient amounts to pay and secure the debt service payments
- 231 of consumer rate relief bonds and associated financing costs; and
- (C) The creation of consumer rate relief property under the
- 233 financing order.
- 234 (2) The commission may only consider applications made
- 235 pursuant to this subsection for the recovery of underlying
- expanded net energy costs that would be reflected in schedules
- 237 of rates filed in calendar year 2012.
- 238 (d) *Information required in application for financing order.*
- The application shall include all of the following:
- 240 (1) A description and quantification of the uncollected
- 241 expanded net energy costs that the electric utility seeks to
- 242 recover through the issuance of consumer rate relief bonds;
- 243 (2) An estimate of the date each series of consumer rate
- 244 relief bonds is expected to be issued;
- 245 (3) The expected term during which the consumer rate relief
- 246 costs for each series of consumer rate relief bonds are expected
- 247 to be recovered:

- 248 (4) An estimate of the financing costs associated with the issuance of each series of consumer rate relief bonds;
- 250 (5) An estimate of the amount of consumer rate relief 251 charges necessary to recover the consumer rate relief costs set 252 forth in the application and the calculation for that estimate, 253 which calculation shall take into account the estimated date or 254 dates of issuance and the estimated principal amount of each 255 series of consumer rate relief bonds:
- 256 (6) A proposed methodology for allocating consumer rate 257 relief charges between and within tariff schedules and to special 258 contract customers;
- 259 (7) A description of a proposed adjustment mechanism, 260 reflecting the allocation methodology in subdivision (6) of this 261 subsection;
- 262 (8) A description of the benefits to the qualifying utility's 263 customers that are expected to result from the issuance of the 264 consumer rate relief bonds, including a demonstration that the 265 bonds and their financing costs are just and reasonable and are 266 reasonably expected to achieve the lowest reasonably attainable cost in order to produce cost savings to customers and to 267 268 mitigate rate impacts on customers, as compared to traditional 269 financing mechanisms or traditional cost-recovery methods 270 available to the electric utility; and
- (9) Other information required by commission rules.
- 272 (e) Issuance of financing order.
- 273 (1) Except as otherwise provided in this section, proceedings 274 on an application submitted by an electric utility under 275 subsection (c) of this section are governed by the commission's 276 standard procedural rules. Any party that participated in a 277 proceeding in which the subject expanded net energy costs were 278 authorized or approved automatically has standing to participate

- 279 in the financing order proceedings and the commission shall
- 280 determine the standing or lack of standing of any other petitioner
- 281 for party status.
- 282 (2) Within thirty days after the filing of an application under
- 283 subsection (c) of this section, the commission shall issue a
- 284 scheduling order for the proceeding.
- 285 (3) At the conclusion of proceedings on an application
- 286 submitted by an electric utility under subsection (c) of this 287 section, the commission shall issue either a financing order,
- granting the application, in whole or with modifications, or an 288
- 289 order denying the application.
- 290 (4) The commission may issue a financing order under this
- 291 subsection if the commission finds that the issuance of the
- 292 consumer rate relief bonds and the consumer rate relief charges
- 293 authorized by the order are just and reasonable and are
- 294 reasonably expected to achieve the lowest reasonably attainable 295
- cost in order to produce cost savings to customers and to 296 mitigate rate impacts on customers, as compared to traditional
- 297 financing mechanisms or traditional cost-recovery methods
- 298 available to the electric utility.
- 299 (5) The commission shall include all of the following in a
- 300 financing order issued under this subsection:
- 301 (A) A determination of the maximum amount and a
- 302 description of the expanded net energy costs that may be
- 303 recovered through consumer rate relief bonds issued under the
- 304 financing order;
- 305 (B) A description of consumer rate relief property, the
- 306 creation of which is authorized by the financing order;
- 307 (C) A description of the financing costs that may be
- 308 recovered through consumer rate relief charges and the period
- 309 over which those costs may be recovered;

- 310 (D) A description of the methodology and calculation for 311 allocating consumer rate relief charges between and within tariff 312 schedules and to special contract customers;
- 313 (E) A description and approval of the adjustment mechanism 314 for use in the imposition, charging, and collection of the consumer rate relief charges, including: (i) The allocation 315 316 referred to in paragraph (D) of this subdivision and (ii) any 317 specific requirements for adjusting and reconciling consumer rate relief charges for standard adjustments that are limited to 318 relatively stable conditions of operations and nonstandard 319 320 adjustments that are necessary to reflect significant changes from 321 historical conditions of operations, such as the loss of substantial 322 electrical load, so long as each and every application of the 323 adjustment mechanism is designed to assure the full and timely 324 payment of consumer rate relief bonds and associated financing 325 costs;
- 326 (F) The maximum term of the consumer rate relief bonds;
- 327 (G) A finding that the issuance of the consumer rate relief 328 bonds, including financing costs, is just and reasonable and are 329 reasonably expected to achieve the lowest reasonably attainable 330 cost in order to produce cost savings to customers and to 331 mitigate rate impacts on customers, as compared to traditional 332 financing mechanisms or traditional cost-recovery methods 333 available to the electric utility; and

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- (H) Any other provision the commission considers appropriate to ensure the full and timely imposition, charging, collection and adjustment, pursuant to an approved adjustment mechanism, of the consumer rate relief charges.
- 338 (6) To the extent the commission deems appropriate and 339 compatible with the issuance advice letter procedure under 340 subdivision (9) of this subsection, the commission, in a financing 341 order, shall afford the electric utility flexibility in establishing

- the terms and conditions for the consumer rate relief bonds to accommodate changes in market conditions, including repayment schedules, interest rates, financing costs, collateral requirements, required debt service and other reserves, and the ability of the qualifying utility, at its option, to effect a series of issuances of consumer rate relief bonds and correlated assignments, sales, pledges, or other transfers of consumer rate relief property. Any changes made under this subdivision to terms and conditions for the consumer rate relief bonds shall be in conformance with the financing order.
  - (7) A financing order shall provide that the creation of consumer rate relief property shall be simultaneous with the sale of that property to an assignee as provided in the application and the pledge of the property to secure consumer rate relief bonds.

- (8) The commission, in a financing order, shall require that, after the final terms of each issuance of consumer rate relief bonds have been established, and prior to the issuance of those bonds, the qualifying utility shall determine the resulting initial consumer rate relief charges in accordance with the adjustment mechanism described in the financing order. These consumer rate relief charges shall be final and effective upon the issuance of the consumer rate relief bonds, without further commission action.
- (9) Because the actual structure and pricing of the consumer rate relief bonds will not be known at the time the financing order is issued, in the case of every securitization approved by the commission, the qualifying utility which intends to cause the issuance of such bonds will provide to the commission and the commission's financial adviser, if any, prior to the issuance of the bonds, an issuance advice letter following the determination of the final terms of the bonds. The issuance advice letter shall indicate the final structure of the consumer rate relief bonds and provide the best available estimate of total ongoing costs. The issuance advice letter should report the initial consumer rate

- relief charges and other information specific to the consumer rate relief bonds to be issued, as the financing order may require. The qualifying utility may proceed with the issuance of the consumer rate relief bonds unless, prior to noon on the fourth business day after the commission receives the issuance advice letter, the commission issues a disapproval letter directing that the bonds as proposed shall not be issued and the basis for that disapproval. The financing order may provide such additional provisions relating to the issuance advice letter process as the commission deems appropriate.
  - (10) An order of the commission issued pursuant to this subsection is a final order of the commission. Any party aggrieved by the issuance of any such order may petition for suspension and review thereof by the Supreme Court of Appeals pursuant to section one, article five of this chapter. In the case of a petition for suspension and review, the Supreme Court of Appeals shall proceed to hear and determine the action as expeditiously as practicable and give the action precedence over other matters not accorded similar precedence by law.
  - (11) The financing order shall also provide for a procedure requiring the qualifying utility to adjust its rates or provide credits in a manner that would return to customers any overpayments resulting from the securitization for the expanded net energy costs in excess of actual prudently incurred costs as subsequently determined by the commission. The adjustment mechanism may not affect or impair the consumer rate relief property or the right to impose, collect, or adjust the consumer rate relief charges under this section.
  - (12) The commission may require, as a condition to the effectiveness of the financing order but in every circumstance subject to the limitations set forth in subdivision (3), subsection (g) of this section, that the qualifying utility give appropriate assurances to the commission that the qualifying utility and its parent will abide by the following conditions during any period

- in which any consumer rate relief bonds issued pursuant to the 410
- 411 financing order are outstanding, in addition to any other
- obligation either may have under this code or federal law. 412
- 413 Without first obtaining the prior consent and approval of the
- 414 commission, the qualifying utility will not:
- 415 (A) Lend money, directly or indirectly, to a registered
- 416 holding company or a nonutility affiliate; or
- 417 (B) Guarantee the obligations of a registered holding
- 418 company or a nonutility affiliate.
- 419 (13) A financing order may require the qualifying utility to
- 420 file with the commission a periodic report showing the receipt
- 421 and disbursement of proceeds of consumer rate relief bonds and
- consumer rate relief charges. A financing order may authorize 422
- 423 the staff of the commission to review and audit the books and
- 424 records of the qualifying utility relating to the receipt and
- 425 disbursement of such proceeds. The provisions of this
- 426 subdivision do not limit the authority of the commission under
- 427 this chapter to investigate the practices of the qualifying utility
- 428 or to audit the books and records of the qualifying utility.
- 429 (14) In the case of two or more affiliated utilities that have
- 430 jointly applied for a financing order as provided in subdivision
- 431 (1), subsection (c) of this section, a financing order may
- 432 authorize each affiliated utility to impose consumer rate relief
- 433 charges on its customers and to cause to be issued consumer rate
- 434 relief bonds and to receive and use the proceeds which it
- 435 receives with respect thereto as provided in subdivision (1),
- 436 subsection (j) of this section.
- 437 (15) The commission, in its discretion, may engage the
- 438 services of a financial adviser for the purpose of assisting the
- 439 commission in its consideration of an application for a financing
- 440 order and a subsequent issuance of consumer rate relief bonds
- 441 pursuant to a financing order.

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- 442 (f) Allowed disposition of consumer rate relief property.
- 443 (1) The consumer rate relief property created in a final 444 financing order may be transferred, sold, conveyed or assigned 445 to any affiliate of the qualifying utility created for the limited 446 purpose of acquiring, owning or administering that property, 447 issuing consumer rate relief bonds under the final financing 448 order or a combination of these purposes.
- 449 (2) All or any portion of the consumer rate relief property 450 may be pledged to secure the payment of consumer rate relief 451 bonds, amounts payable to financing parties and bondholders, 452 amounts payable under any ancillary agreement and other 453 financing costs.
- 454 (3) A transfer, sale, conveyance, assignment, grant of a 455 security interest in or pledge of consumer rate relief property by 456 a qualifying utility to an affiliate of the utility, to the extent 457 previously authorized in a financing order, does not require the 458 prior consent and approval of the commission under section 459 twelve of this article.
  - (4) The consumer rate relief property constitutes an existing, present property right, notwithstanding any requirement that the imposition, charging, and collection of consumer rate relief charges depend on the qualifying utility continuing to deliver retail electric service or continuing to perform its servicing functions relating to the billing and collection of consumer rate relief charges or on the level of future energy consumption. That property exists regardless of whether the consumer rate relief charges have been billed, have accrued or have been collected and notwithstanding any requirement that the value or amount of the property is dependent on the future provision of service to customers by the qualifying utility.
- 472 (5) All such consumer rate relief property continues to exist 473 until the consumer rate relief bonds issued under the final

- financing order are paid in full and all financing costs relating to the bonds have been paid in full.
- 476 (g) Final financing order to remain in effect.
- 477 (1) A final financing order remains in effect until the 478 consumer rate relief bonds issued under the final financing order 479 and all financing costs related to the bonds have been paid in 480 full.
- 481 (2) A final financing order remains in effect and unabated, 482 notwithstanding the bankruptcy, reorganization or insolvency of 483 the qualifying utility, or any affiliate of the qualifying utility, or 484 the commencement of any judicial or nonjudicial proceeding on 485 the final financing order.
- 486 (3) A final financing order is irrevocable and the 487 commission may not reduce, impair, postpone or terminate the 488 consumer rate relief charges authorized in the final financing 489 order or impair the property or the collection or recovery of 490 consumer rate relief costs.
- 491 (h) Subsequent commission proceeding.
- 492 Upon petition, or upon its own motion, the commission may 493 commence a proceeding and issue a subsequent financing order 494 that provides for retiring and refunding consumer rate relief 495 bonds issued under the final financing order if the commission 496 finds that the subsequent financing order satisfies all of the 497 requirements of subsection (e) of this section. Effective on retirement of the refunded consumer rate relief bonds and the 498 499 issuance of new consumer rate relief bonds, the commission 500 shall adjust the related consumer rate relief charges accordingly.
- (i) Limits on commission authority.
- 502 (1) The commission, in exercising its powers and carrying 503 out its duties regarding regulation and ratemaking, may not do 504 any of the following:

- 505 (A) Consider consumer rate relief bonds issued under a final financing order to be the debt of the qualifying utility;
- 507 (B) Consider the consumer rate relief charges imposed, 508 charged or collected under a final financing order to be revenue 509 of the qualifying utility; or
- 510 (C) Consider the consumer rate relief costs or financing 511 costs authorized under a final financing order to be costs of the 512 qualifying utility.
- 513 (2) The commission may not order or otherwise require, 514 directly or indirectly, an electric utility to use consumer rate 515 relief bonds to finance the recovery of expanded net energy 516 costs.
- 517 (3) The commission may not refuse to allow the recovery of 518 expanded net energy costs solely because an electric utility has 519 elected or may elect to finance those costs through a financing 520 mechanism other than the issuance of consumer rate relief 521 bonds
  - (4) If a qualifying utility elects not to finance such costs through the issuance of consumer rate relief bonds as authorized in a final financing order, those costs shall be recovered as authorized by the commission previously or in subsequent proceedings.
- 527 (j) Duties of qualifying utility.

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528 (1) A qualifying utility shall cause the proceeds which it 529 receives with respect to consumer rate relief bonds issued 530 pursuant to a financing order to be used for the recovery of the 531 expanded net energy costs which occasioned the issuance of the 532 bonds, including the retirement of debt and/or equity of the 533 qualifying utility which was incurred to finance or refinance 534 such costs and for no other purpose.

- 535 (2) A qualifying utility shall annually provide a plain-536 English explanation of the consumer rate relief charges approved in the financing order, as modified by subsequent issuances of 537 538 consumer rate relief bonds authorized under the financing order, 539 if any, and by application of the adjustment mechanism as 540 provided in subsection (k) of this section. These explanations 541 may be made by bill inserts, website information or other 542 appropriate means as required, or approved if proposed by the 543 qualifying utility, by the commission.
  - (3) Collected consumer rate relief charges shall be applied solely to the repayment of consumer rate relief bonds and other financing costs.

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- 547 (4) The failure of a qualifying utility to apply the proceeds 548 which it receives with respect to an issuance of consumer rate relief bonds in a reasonable, prudent and appropriate manner or 549 550 otherwise comply with any provision of this section does not invalidate, impair or affect any financing order, consumer rate 551 552 relief property, consumer rate relief charges or consumer rate 553 relief bonds. Subject to the limitations set forth in subsection (g) 554 of this section, nothing in this subdivision prevents or precludes the commission from imposing regulatory sanctions against a 555 556 qualifying utility for failure to comply with the terms and conditions of a financing order or the requirements of this 557 558 section.
  - (k) Application of adjustment mechanism; filing of schedules with commission.
  - (1) A qualifying utility shall file with the commission, and the commission shall approve, with or without such modification as is allowed under this subsection, at least annually, or more frequently as provided in the final financing order, a schedule applying the approved adjustment mechanism to the consumer rate relief charges authorized under the final financing order, based on estimates of demand and consumption for each tariff

- schedule and special contract customer and other mathematical factors. The qualifying utility shall submit with the schedule a request for approval to make the adjustments to the consumer rate relief charges in accordance with the schedule.
- (2) On the same day a qualifying utility files with the commission its calculation of the adjustment, it shall cause notice of the filing to be given, in the form specified in the financing order, as a Class I legal advertisement in compliance with the provisions of article three, chapter fifty-nine of this code in a newspaper of general circulation published each weekday in Kanawha County. This publication is only required if the calculation of the adjustment filed by the utility with the commission would result in an increase in the amount of the consumer rate relief charges.
  - (3) The commission's review of a request for a standard adjustment is limited to a determination of whether there is a mathematical error in the application of the adjustment mechanism to the consumer rate relief charges. No hearing is required for such an adjustment. Each standard adjustment to the consumer rate relief charges, in an amount as calculated by the qualifying utility but incorporating any correction for a mathematical error as determined by the commission, automatically becomes effective fifteen days following the date on which the qualifying utility files with the commission its calculation of the standard adjustment.
  - (4) If the commission authorizes a nonstandard adjustment procedure in the financing order, and the qualifying utility files for such an adjustment, the commission shall allow interested parties thirty days from the date the qualifying utility filed the calculation of a nonstandard adjustment to make comments. The commission's review of the total amount required for a nonstandard adjustment shall be limited to the mathematical accuracy of the total adjustment needed to assure the full and timely payment of all debt service costs and related financing

602 costs of the consumer rate relief bonds. The commission may 603 also determine the proper allocation of those costs within and between classes of customers and to special contract customers, 604 605 the proper design of the consumer rate relief charges and the 606 appropriate application of those charges under the methodology 607 set forth in the formula-based adjustment mechanism approved in the financing order. If the commission determines that a 608 609 hearing is necessary, the commission shall hold a hearing on the 610 comments within forty days of the date the qualifying utility 611 filed the calculation of the nonstandard adjustment. The 612 nonstandard adjustment, as modified by the commission, if 613 necessary, shall be approved by the commission within sixty days and the commission may shorten the filing and hearing 614 615 periods above in the financing order to ensure this result. Any 616 procedure for a nonstandard adjustment must be consistent with 617 assuring the full and timely payment of debt service of the 618 consumer rate relief bonds and associated financing costs.

- (5) No adjustment approved or deemed approved under this section affects the irrevocability of the final financing order as specified in subdivision (3) of subsection (g) of this section.
- 622 (1) Nonbypassability of consumer rate relief charges.

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- (1) As long as consumer rate relief bonds issued under a final financing order are outstanding, the consumer rate relief charges authorized under the final financing order are nonbypassable and apply to all existing or future West Virginia retail customers of a qualifying utility or its successors and must be paid by any customer that receives electric delivery service from the utility or its successors.
- (2) The consumer rate relief charges shall be collected by the qualifying utility or the qualifying utility's successors or assignees, or a collection agent, in full through a charge that is separate and apart from the qualifying utility's base rates.

634 (m) Utility default.

- (1) If a qualifying utility defaults on a required payment of consumer rate relief charges collected, a court, upon application by an interested party, or the commission, upon application to the commission or upon its own motion, and without limiting any other remedies available to the applying party, shall order the sequestration and payment of the consumer rate relief charges collected for the benefit of bondholders, assignees and financing parties. The order remains in full force and effect notwithstanding a bankruptcy, reorganization or other insolvency proceedings with respect to the qualifying utility or any affiliate thereof.
  - (2) Customers of a qualifying utility shall be held harmless by the qualifying utility for its failure to remit any required payment of consumer rate relief charges collected but such failure does not affect the consumer rate relief property or the rights to impose, collect and adjust the consumer rate relief charges under this section.
  - (3) Consumer rate relief property under a final financing order and the interests of an assignee, bondholder or financing party in that property under a financing agreement are not subject to set off, counterclaim, surcharge or defense by the qualifying utility or other person, including as a result of the qualifying utility's failure to provide past, present, or future services, or in connection with the bankruptcy, reorganization, or other insolvency proceeding of the qualifying utility, any affiliate, or any other entity.
    - (n) Successors to qualifying utility.
  - A successor to a qualifying utility is bound by the requirements of this section. The successor shall perform and satisfy all obligations of the electric utility under the final financing order in the same manner and to the same extent as the

qualifying utility including the obligation to collect and pay consumer rate relief charges to the person(s) entitled to receive them. The successor has the same rights as the qualifying utility under the final financing order in the same manner and to the same extent as the qualifying utility.

#### (o) Security interest in consumer rate relief property.

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- (1) Except as provided in subdivisions (3) through (5) of this subsection, the creation, perfection and enforcement of a security interest in consumer rate relief property under a final financing order to secure the repayment of the principal of and interest on consumer rate relief bonds, amounts payable under any ancillary agreement and other financing costs are governed by this section and not article nine of chapter forty-six of this code.
- 679 (2) The description of the consumer rate relief property in a 680 transfer or security agreement and a financing statement is sufficient only if the description refers to this section and the 681 682 final financing order creating the property. This section applies 683 to all purported transfers of, and all purported grants of, liens on 684 or security interests in that property, regardless of whether the related transfer or security agreement was entered into or the 685 686 related financing statement was filed, before or after the 687 effective date of this section.
  - (3) A security interest in consumer rate relief property under a final financing order is created, valid and binding at the latest of the date that the security agreement is executed and delivered or the date that value is received for the consumer rate relief bonds.
- 693 (4) The security interest attaches without any physical 694 delivery of collateral or other act and upon the filing of the 695 financing statement with the Office of the Secretary of State. The 696 lien of the security interest is valid, binding and perfected 697 against all parties having claims of any kind in tort, contract or

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- 698 otherwise against the person granting the security interest, regardless of whether the parties have notice of the lien. Also 699 700 upon this filing, a transfer of an interest in the consumer rate relief property is perfected against all parties having claims of 701 any kind, including any judicial lien, or other lien creditors or 702 703 any claims of the seller or creditors of the seller, other than 704 creditors holding a prior security interest, ownership interest or 705 assignment in the property previously perfected in accordance with this subsection. 706
- (5) The Secretary of State shall maintain any financing 707 708 statement filed under this subsection in the same manner that the 709 secretary maintains financing statements filed by utilities under 710 article nine of chapter forty-six of this code. The filing of a 711 financing statement under this subsection is governed by the 712 provisions regarding the filing of financing statements in article nine of chapter forty-six of this code. However, a person filing 713 714 a financing statement under this subsection is not required to file any continuation statements to preserve the perfected status of its 715 716 security interest.
  - (6) A security interest in consumer rate relief property under a final financing order is a continuously perfected security interest and has priority over any other lien, created by operation of law or otherwise, that may subsequently attach to that property or those rights or interests unless the holder of any such lien has agreed in writing otherwise.
  - (7) The priority of a security interest in consumer rate relief property is not affected by the commingling of collected consumer rate relief charges with other amounts. Any pledged or secured party has a perfected security interest in the amount of all consumer rate relief charges collected that are deposited in a cash or deposit account of the qualifying utility in which such collected charges have been commingled with other funds. Any other security interest that may apply to those funds shall be terminated when the funds are transferred to a segregated account for an assignee or a financing party.

- 733 (8) No application of the adjustment mechanism as described 734 in subsection (k) of this section affects the validity, perfection or 735 priority of a security interest in or the transfer of consumer rate 736 relief property under the final financing order.
- 737 (p) Transfer, sale, etc. of consumer rate relief property.
- 738 (1) A sale, assignment or transfer of consumer rate relief 739 property under a final financing order is an absolute transfer and 740 true sale of, and not a pledge of or secured transaction relating to, the seller's right, title and interest in, to and under the 741 742 property, if the documents governing the transaction expressly state that the transaction is a sale or other absolute transfer. A 743 744 transfer of an interest in that property may be created only when 745 all of the following have occurred:
- 746 (A) The financing order has become final and taken effect;
- 747 (B) The documents evidencing the transfer of the property 748 have been executed and delivered to the assignee; and
- 749 (C) Value has been received for the property.
- 750 (2) The characterization of the sale, assignment or transfer 751 as an absolute transfer and true sale and the corresponding 752 characterization of the property interest of the purchaser shall be 753 effective and perfected against all third parties and is not 754 affected or impaired by, among other things, the occurrence of 755 any of the following:
- 756 (A) Commingling of collected consumer rate relief charges 757 with other amounts;
- (B) The retention by the seller of any of the following:
- (i) A partial or residual interest, including an equity interest,
  in the consumer rate relief property, whether direct or indirect,
  or whether subordinate or otherwise;

- 762 (ii) The right to recover costs associated with taxes, 763 franchise fees or license fees imposed on the collection of 764 consumer rate relief charges;
- 765 (iii) Any recourse that the purchaser or any assignee may 766 have against the seller;
- 767 (iv) Any indemnification rights, obligations or repurchase rights made or provided by the seller;
- 769 (v) The obligation of the seller to collect consumer rate relief 770 charges on behalf of an assignee;
- (vi) The treatment of the sale, assignment or transfer for tax,financial reporting or other purposes; or
- (vii) Any application of the adjustment mechanism under thefinal financing order.
- 775 (q) Taxation of consumer rate relief charges; consumer rate 776 relief bonds not debt of governmental entities or a pledge of 777 taxing powers.
- 778 (1) The imposition, billing, collection and receipt of consumer rate relief charges under this section are exempt from 779 state income, sales, franchise, gross receipts, business and 780 781 occupation and other taxes or similar charges: Provided, That 782 neither this exemption nor any other provision of this subsection 783 shall preclude any municipality from taxing consumer rate relief charges under the authority granted to municipalities pursuant to 784 sections five and five-a of article thirteen in chapter eight of this 785 786 code.
- 787 (2) Consumer rate relief bonds issued under a final financing 788 order do not constitute a debt or a pledge of the faith and credit 789 or taxing power of this state or of any county, municipality or 790 any other political subdivision of this state. Bondholders have no 791 right to have taxes levied by this state or the taxing authority of

- any county, municipality or any other political subdivision of this state for the payment of the principal of or interest on the bonds. The issuance of consumer rate relief bonds does not, directly, indirectly or contingently, obligate this state or a county, municipality or political subdivision of this state to levy a tax or make an appropriation for payment of the principal of or interest on the bonds.
- (r) Consumer rate relief bonds as legal investments. Any of the following may legally invest any sinking funds, moneys or other funds belonging to them or under their control in consumer rate relief bonds:
- 803 (1) The state, the West Virginia Investment Management 804 Board, the West Virginia Housing Development Fund, municipal 805 corporations, political subdivisions, public bodies and public 806 officers except for members of the Public Service Commission;
- 807 (2) Banks and bankers, savings and loan associations, credit 808 unions, trust companies, building and loan associations, savings 809 banks and institutions, deposit guarantee associations, 810 investment companies, insurance companies and associations 811 and other persons carrying on a banking or insurance business, 812 including domestic for life and domestic not for life insurance 813 companies; and
- 814 (3) Personal representatives, guardians, trustees and other 815 fiduciaries.
- 816 (s) *Pledge of state*.
- (1) The state pledges to and agrees with the bondholders, assignees and financing parties under a final financing order that the state will not take or permit any action that impairs the value of consumer rate relief property under the final financing order or revises the consumer rate relief costs for which recovery is authorized under the final financing order or, except as allowed under subsection (k) of this section, reduce, alter or impair

- consumer rate relief charges that are imposed, charged, collected or remitted for the benefit of the bondholders, assignees and financing parties, until any principal, interest and redemption premium in respect of consumer rate relief bonds, all financing costs and all amounts to be paid to an assignee or financing party under an ancillary agreement are paid or performed in full.
- 830 (2) A person who issues consumer rate relief bonds is 831 permitted to include the pledge specified in subdivision (1) of 832 this subsection in the consumer rate relief bonds, ancillary 833 agreements and documentation related to the issuance and 834 marketing of the consumer rate relief bonds.
  - (t) West Virginia law governs; this section controls.
- 836 (1) The law governing the validity, enforceability, 837 attachment, perfection, priority and exercise of remedies with 838 respect to the transfer of consumer rate relief property under a 839 final financing order, the creation of a security interest in any 840 such property, consumer rate relief charges or final financing 841 order are the laws of this state as set forth in this section.
  - (2) This section controls in the event of a conflict between its provisions and any other law regarding the attachment, assignment, or perfection, the effect of perfection or priority of any security interest in or transfer of consumer rate relief property under a final financing order.

## (u) Severability.

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848 If any provision of this section or the application thereof to 849 any person, circumstance or transaction is held by a court of 850 competent jurisdiction to be unconstitutional or invalid, the 851 unconstitutionality or invalidity does not affect 852 Constitutionality or validity of any other provision of this section or its application or validity to any person, circumstance or 853 854 transaction, including, without limitation, the irrevocability of a 855 financing order issued pursuant to this section, the validity of the

issuance of consumer rate relief bonds, the imposition of 856 consumer rate relief charges, the transfer or assignment of 857 858 consumer rate relief property or the collection and recovery of consumer rate relief charges. To these ends, the Legislature 859 hereby declares that the provisions of this section are intended to 860 861 be severable and that the Legislature would have enacted this 862 section even if any provision of this section held to be 863 unconstitutional or invalid had not been included in this section.

#### (v) Non-utility status.

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An assignee or financing party is not an electric public utility or person providing electric service by virtue of engaging in the transactions with respect to consumer rate relief bonds.

## 31 [Enr. Com. Sub. For H. B. No. 2858

That Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled.

Chairman, House (	Committee
	Chairman, Senate Committee
Originating in the House.	
In effect from passage.	
Clerk of the House of	Delegates
Class	wh of the Sough
Ciei	rk of the Senate
Spe	aker of the House of Delegates
	President of the Senate
The within	this the
day of	, 2013.
	Governor